# Financial Statements December 31, 2023 Mitchell County, Texas

CATHRINE WILKS CPA LLC

# MITCHELL COUNTY, TEXAS YEAR ENDED DECEMBER 31, 2023

#### TABLE OF CONTENTS

F	Page
Independent Auditor's Report	1
Management's Discussion and Analysis	4
BASIC FINANCIAL STATEMENTS:	
Government-Wide Financial Statements:	
Statement of Net Position – Modified Cash Basis	11
Statement of Activities – Modified Cash Basis	12
Fund Financial Statements:	
Governmental Fund Financial Statements:	40
Balance Sheet - Modified Cash Basis - Governmental Funds	. 13
Reconciliation of the Balance Sheet – Modified Cash Basis to the Statement of Net Position  – Modified Cash Basis	. 14
Statement of Revenues, Expenditures, and Changes in Fund Balances – Modified Cash Basis	
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances	. 10
of Governmental Funds to the Statement of Activities – Modified Cash Basis	16
of Covernmental Funds to the Statement of Activities - Mountain Statement St	
Proprietary Fund Financial Statements:	
Statement of Net Position- Modified Cash Basis – Proprietary Funds	. 17
Statement of Revenues, Expenses, and Changes in Fund Net Position – Modified	
Cash Basis – Proprietary Funds	
Statement of Cash Flows – Modified Cash Basis - Proprietary Funds	. 19
Fiduciary Fund Financial Statements:	
Statement of Fiduciary Net Position – Modified Cash Basis	. 20
Statements of Changes in Fiduciary Net Position – Modified Cash Basis	
Notes to Financial Statements	. 23
REQUIRED SUPPLEMENTARY INFORMATION:	
Budgetary Comparison Schedule - Modified Cash Basis - General Fund	. 42
Budgetary Comparison Schedule – Modified Cash Basis – Road and Bridge Fund	. 43
Schedule of Changes in Net Pension Liability and Related Ratios – Texas County & District	
Retirement System	
Schedule of Pension Contributions – Texas County & District Retirement System	. 45
Notes to Required Supplementary Information	. 46
COMBINING FINANCIAL STATEMENTS:	
Combining Balance Sheet – Modified Cash Basis - Nonmajor Governmental Funds	. 48
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	
Modified Cash Basis – Nonmajor Governmental Funds	. 50
GOVERNMENT AUDITING STANDARDS SECTION:	
Independent Auditor's Report on Internal Control over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements Performed	
in Accordance with Government Auditing Standards	. 54
Schedule of Findings and Responses	
Corrective Action Plan	. 57
Summary Schedule of Status of Prior Audit Findings	. 58



501 Locust Street P.O. Box 627 Sweetwater, Texas 79556 (325) 236-9552

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Judge and Members of the Commissioners' Court Mitchell County Colorado City, Texas 79512

#### **Opinions**

I have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and aggregate remaining fund information of Mitchell County, Texas, (the County) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in modified cash basis financial position, and where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### **Basis for Opinions**

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of the report. I am required to be independent of Mitchell County, Texas, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Emphasis of Matter—Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion,

forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards. I:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in my judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule – modified cash basis – general fund, budgetary comparison schedule – modified cash basis – road and bridge fund, and pension information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during the audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued my report dated June 17, 2024, on my consideration of the County's internal control over financial reporting and on my tests of its compliance with

certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

Sweetwater, Texas

Cathine Wills CAR UC

June 17, 2024

Management's Discussion and Analysis

December 31, 2023

This section of Mitchell County's annual financial report presents a discussion and analysis of the County's financial performance during the fiscal year ended December 31, 2023. This discussion includes comparative data for the prior year. Please read it in conjunction with the basic financial statements and related notes which follow this discussion.

#### FINANCIAL HIGHLIGHTS

- The County's total combined net position was \$19,963,912 at December 31, 2023. Of this amount, \$5,014,135 is invested in capital assets, net of related debt, and \$6,422,080 is restricted for various purposes. Unrestricted net position totals \$8,527,697 as seen on page 11.
- During the year, the County's revenue and other financing sources were \$225,827 more than expenses and other financing sources (uses) as seen on page 15.
- The general fund reported a fund balance this year of \$7,842,447.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to Mitchell County, Texas basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide statements report information about the County as a whole. The statement of net position includes all the government's assets and long-term liabilities on the modified cash basis of accounting. All the current year's revenues and expenses are accounted for in the statement of activities, also on the modified cash basis of accounting.

The two government-wide statements report the County's net position and how it has changed. Net position- the difference between the County's assets and liabilities- is one way to measure the County's financial health or position.

- Over time, increases or decreases in the County's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the County, one needs to consider additional nonfinancial factors such as changes in the County's tax base.

The government-wide financial statements of the County include the governmental activities. Most of the County's basic services are included here, such as general government, judicial, public safety and correctional, transportation, facilities, health and welfare, and non-capital expenditures. Property taxes and fees finance most of these activities.

Management's Discussion and Analysis
December 31, 2023

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the County's most significant fundsnot the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- · Some funds are required by State law.
- The Commissioners' Court establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The County has the following kinds of funds:

- Governmental funds- Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent page, that explain the relationship (or differences) between them.
- Proprietary funds- Proprietary funds consist of two types of funds, enterprise and internal service funds. At this time, the County has no enterprise funds. Internal service funds report activities that provide services and supplies for the County's other programs and activities.
- Fiduciary funds- The County is the trustee, or fiduciary, for certain funds. It is also responsible for
  other assets that because of a trust arrangement can be used only for the trust beneficiaries.
  The County is responsible for ensuring that the assets reported in these funds are used for their
  intended purposes. The fiduciary fund financial statements can be found on pages 20-21 of this
  report. We exclude these activities from the County's government-wide financial statements
  because the County cannot use these assets to finance its operation.

#### **Government-Wide Financial Analysis**

As noted earlier, net position can serve over time as a useful indicator of a government's financial position. In the case of Mitchell County, net position was \$19,963,912 at the close of the fiscal year ended December 31, 2023.

25% of the net position represents the County's net investment in capital assets (e.g. buildings and other improvements; furniture, machinery and equipment; and land). The County uses these capital assets to provide services to the citizens, and consequently these assets are not available for future spending. The usage of another 32% of the County's net position is subject to external restrictions. The remaining balance, \$8,527,697, or 43% is unrestricted and available to meet the government's ongoing obligations to citizens and creditors.

Management's Discussion and Analysis
December 31, 2023

#### Statement of Net Position - Modified Cash

	Governmental Activities			
	2023	2022		
Assets				
Current and other assets	\$ 14,949,777	\$ 14,723,768		
Capital assets	9,299,555	9,163,136		
Total Assets	24,249,332	23,886,904		
Liabilities				
Noncurrent Liabilities	4,285,420	4,685,472		
Net Position				
Net investment in capital assets	5,014,135	4,477,664		
Restricted	6,422,080	6,709,139		
Unrestricted	8,527,697	8,014,629		
Net Position	\$ 19,963,912	\$ 19,201,432		

The County expended \$995,769 of cash on capital asset additions in 2023. We also removed \$227,893 in disposed of capital assets which were fully depreciated.

Bond obligations decreased a net \$400,052 in 2023.

The County's net position increased \$762,480. Since the County presently engages in no business-type activities, governmental activities account for all the changes in net position at the government-wide reporting level.

Revenues for the County's governmental activities were \$9,394,514, down by \$813,365 or 1% from the prior year while total expenses were \$8,632,034, up by \$350,683 or less than 1% compared to the prior year. Revenues increased in investment earnings by \$558,918 with the rate increases that took place in 2023.

Several revenue accounts saw decreases in 2023. One of the main areas that decreased was in miscellaneous revenue. This was mainly due to custodial funds held in various accounts that were released to the district attorney in the amount of \$1,360,960 in 2022. Grants and contributions not restricted to specific programs received the second and final tranche in 2022 of \$829,883. The County also received significant insurance recoveries for roof damage in 2022 that did not occur again in 2023.

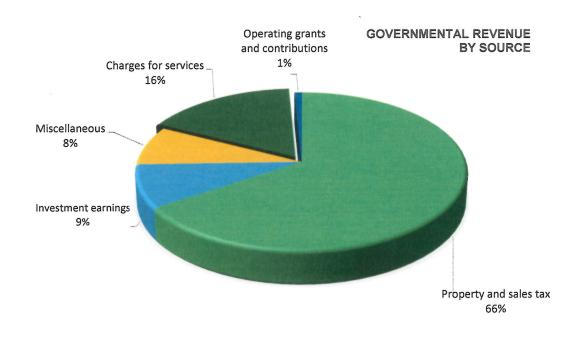
A significant portion of the County's revenues, 52%, came from property and sales taxes during the current year compared to 55% in the prior year. Another 14% came from charges for services, 9% from grants and contributions, 3% from insurance recoveries, and 18% from miscellaneous revenues.

Management's Discussion and Analysis December 31, 2023

#### Changes in Net Position – Modified Cash Basis

	Governmental Activities			
	2023	2022		
Revenues:				
Program revenues:				
Charges for services	\$ 1,562,782	\$ 1,460,166		
Operating grants and contributions	76,371	78,095		
General revenues:				
Taxes	6,173,442	5,563,729		
Grants and contributions not restricted to				
specific program	-	829,883		
Investment earnings	828,454	269,536		
Insurance recoveries	-	291,994		
Loss on sale of capital assets	-	(227,035)		
Miscellaneous	753,465	1,941,511		
Total revenues	9,394,514	10,207,879		
Function / Program Expenses:				
General government	894,174	933,222		
Judicial	1,874,198	1,752,892		
Financial administration	642,956	619,322		
Public facilities	328,320	327,513		
Public safety	2,619,550	2,459,419		
Public transportation	1,776,067	1,647,652		
Health and welfare	14,550	14,269		
Culture and recreation	317,054	345,363		
Conservation and development	85,917	89,151		
Interest on long-term debt	79,248	92,548		
Total Expenses	8,632,034	8,281,351		
Excess (deficiency) before special items	762,480	1,926,528		
Special and Extraordinary items:				
Special item	-	1,625,000		
Extraordinary item	.=	(6,758,974)		
	Colonia de la co			
Changes in net position	762,480	(3,207,446)		
Net position – beginning	19,201,432	22,408,878		
Net position – ending	\$ 19,963,912	\$ 19,201,432		

Management's Discussion and Analysis
December 31, 2023



The total cost for all programs and services totaled \$8,632,034 for the year ended December 31, 2023. Of this amount, the largest operating services areas were public safety which totaled \$2,619,550 or 30% of total expenses for the year, public transportation which totaled \$1,776,067 or 21% of total expenses for the year, and judicial expenses which totaled \$1,874,198, or 2% of total expenses for the year. In the prior year, these three operating areas comprised 69% of total expenses. Costs related to general government continued to absorb a significant percentage of the County's total expenses at 10% for the current year.

#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As noted earlier, Mitchell County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

The general governmental functions are reported in the General fund. The focus of Mitchell County's governmental funds is to provide information on how money flows in and out of those funds and the balances left at year-end that are available for spending. Such information is useful in assessing Mitchell County's annual financing and budgeting requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

The County's governmental funds reflect a combined fund balance of \$14,946,251, as seen on page 13, as of December 31, 2023, an increase of \$225,827 from \$14,720,424 at the end of the prior year.

Approximately 52% of the combined fund balances for the governmental funds constitutes unassigned fund balance, which is available to meet the County's current and future operating needs. Approximately 5% of the combined fund balances for the governmental funds constitutes committed fund balance, which is committed for permanent improvements. The remainder of the fund balance, 43%, is restricted for specific purposes.

Management's Discussion and Analysis
December 31, 2023

During the current fiscal year, the County spent \$9,168,687 on County services and collected revenues (and other financing sources) of \$9,394,514, netting an increase in fund balance of \$225,827 as compared to an increase in fund balance of \$2,650,005 during the previous fiscal year. The General Fund is the principal operating fund of the County. The General Fund had a fund balance of \$7,842,447 as of December 31, 2023, up by 5% from the end of the previous fiscal year. This increase is mainly due to the \$145,919 increase in revenues coupled with a \$301,250 decrease in expenditures. The department with the largest decrease from 2022 was public facilities. The County saw significant roof repairs in 2022 that cost \$980,147 and another \$400,593 to complete in 2023.

In the Mitchell County Road and Bridge Funds, the County expended \$1,865,186 primarily on fuel, road repairs and maintenance. Of this amount, \$264,540 was spent on capital outlay. The County collected revenues and other sources of \$1,723,857 netting a \$141,329 decrease in fund balance. Actual revenues and other sources were more than budget by \$195,839 while actual expenditures were \$167,154 less than the budgeted amount for the year. The Road and Bridge Fund had a beginning fund balance of \$4,341,984 and ended the year with a balance of \$4,200,655.

#### **General Fund Budgetary Highlights**

The County budget is prepared by the department heads and the County Judge and approved by the Commissioners Court. The approved budget is used as a management control device during the year, and appropriations are set at the expenditure type level. Budgetary transfers between expenditure types must be approved by the Commissioners Court.

Original budget compared to final budget. Over the course of the year, the County revised the General Fund budget twice, but once that was significant. After these adjustments, actual revenues and other sources were more than budgetary estimates by \$409,232 and expenditures were less than budgetary estimates by \$796,579. General fund significant expense amendments were to add \$260,638 to various department's capital outlay accounts for roof replacements.

**Final budget compared to actual results**. Major General Fund variances between final budget and actual for 2023 include:

- Investment earnings exceeded budgeted projections by \$409,031.
- General government expenditures were under budget by \$436,946

The investment earnings positive variance was due to increased interest rates over the course of the year. The general government department expenditures positive variance was mainly due to us not having the grant expenditures during the year that we had anticipated.

#### CAPITAL ASSETS AND LONG-TERM DEBT ADMINISTRATION

Capital Assets At the end of 2023, the County had invested a little over \$21 million in a broad range of capital assets, including land, buildings and improvements, machinery and equipment. Infrastructure assets (roads and bridges) acquired prior to fiscal year 2004 are not capitalized. Construction in progress consists of an ongoing project for a water desalination plant and roof replacements. More detailed information about the County's capitalized assets can be found in Note 6 on page 35 of this report.

Management's Discussion and Analysis
December 31, 2023

		2023		2022
Land	\$	603,970	\$	603,970
Construction in-progress		-		414,156
Property held for resale		255,000		255,000
Buildings and improvements		14,864,051		13,866,960
Furniture, machinery and equipment		5,507,711		5,322,769
Total historical cost		21,230,732		20,462,855
Accumulated Depreciation	(	11,931,177)	(	11,299,719)
Net Capital Assets	\$	9,299,555	\$	9,163,136

**Long Term Obligations** As of December 31, 2023, the County had a little over \$4.2 million of general obligation bonds payable.

	2023	2022
Bonds Payable	\$ 4,285,420	\$ 4,685,472

During the year, Mitchell County's long-term obligations decreased by \$385,052. More detailed information about the County's long-term liabilities can be found in Note 7 on pages 36-38 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Mitchell County Commissioners' Court considered many factors when setting the fiscal year 2024 budget, tax rates and fees that will be charged for its activities. The key factors that affected the formulation of next year's budget and rates are discussed below.

- The tax rate established for calendar year 2024 is \$0.499505 a decrease from calendar year 2023's tax rate of \$0.526775.
- The 2024 budget was approved for \$11,440,736, an increase of \$810,869 from the 2023 budgeted expenditures of \$10,629,867.
- Inflationary trends in the region compare favorably to national indices.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of Mitchell County's finances for all of those with an interest in the County's finances. Questions concerning this report or requests for additional financial information should be directed to the Office of the Mitchell County Auditor, 441 Walnut Street, Colorado City, TX 79512.

#### Statement of Net Position - Modified Cash Basis December 31, 2023

	Primary
	Government
	Governmental
	Activities
Assets	
Current cash and cash equivalents	\$ 14,943,232
Restricted cash	6,545
Capital assets (net of accumulated depreciation)	
Land	603,970
Property held for resale	255,000
Buildings and improvements	7,284,237
Furniture, machinery and equipment	1,156,348_
Capital assets, net	9,299,555
Total assets	24,249,332_
Liabilities	
Noncurrent liabilities	
Due within one year	415,052
Due in more than one year	3,870,368
Total liabilities	4,285,420
Net Position	
Net investment in capital assets	5,014,135
Restricted for:	260.024
Debt service	260,024 6.163,056
Other purposes	6,162,056 8,537,607
Unrestricted (deficit)	8,527,697
Total net position	\$ 19,963,912

Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2023

			, Program Revenues	Revenues		I	Net (Expense) Revenues and Changes in Net Position Primary Government	
Function/Program Activities	Expenses	Charges for Services	Ope Grar Contr	Operating Grants and Contributions	Capital Grants and Contributions	   g	Governmental Activities	
Primary Government: Governmental Activities								
General government	\$ 894,174	↔	↔	1	↔	1	\$ (894,174)	
Judiciai Financial administration	1,8/4,198 642,956	594,889 57.423		76,371			(1,202,938)	
Public facilities	328,320			•		ı	(328,320)	
Public safety	2,619,550	555,422		1		ı	(2,064,128)	
Public transportation	1,776,067	337,491		ı		ı	(1,438,576)	
Health and welfare	14,550	•		ı		1	(14,550)	
Culture and recreation	317,054	17,557		ı			(299,497)	
Conservation and development	85,917	•		•		1	(85,917)	
Interest on long-term debt	79,248			1		-	(79,248)	
Total primary government	\$ 8,632,034	\$ 1,562,782	φ.	76,371	↔	·	(6,992,881)	
	General revenues:							
	Taxes:							
	Property taxes, I	Property taxes, levied for general purposes Sales tax	sesod				5,635,440	
	Investment earnings	Js.					828,454	
	Miscellaneous revenue Total general revenues	enue Il revenues				1 1	753,465 7,755,361	
		Change in net position  Net position - beginning of year  Net position - end of year	ition inning of yea of year	<u>.</u>		1	762,480 19,201,432	,
						1		

The accompanying notes are an integral part of the financial statements.

Balance Sheet - Modified Cash Basis Governmental Funds December 31, 2023

		Road and			Total
	General	Bridge	Other	G	overnmental
	 Fund	 Fund	 Funds		Funds
Assets					
Cash and cash equivalents	\$ 7,835,902	\$ 4,200,655	\$ 2,903,149	\$	14,939,706
Restricted cash	 6,545	 	 		6,545
Total assets	\$ 7,842,447	\$ 4,200,655	\$ 2,903,149	\$_	14,946,251
Fund balances:					
Restricted for:					
Courthouse security	\$ -	\$ _	\$ 148,021	\$	148,021
Justice court technology	-	_	23,901		23,901
Enabling legislation	-	-	1,777,754		1,777,754
Law enforcement	-	-	5,180		5,180
Opioid care and treatment	6,545	-	-		6,545
Debt service	-	-	260,024		260,024
Road and bridge	-	4,200,655	-		4,200,655
Committed for:					
Permanent improvement	<u>.</u>	-	688,269		688,269
Unassigned	 7,835,902	 	 		7,835,902
Total fund balances	\$ 7,842,447	\$ 4,200,655	\$ 2,903,149	_\$_	14,946,251

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2023

Total Fund Balances - Governmental Funds	\$ 14,946,251
Amounts reported for governmental activities in the statement of net position are different because:  Internal service funds are used by management to charge the costs of self-insurance in individual funds. The change in net position of the internal service fund is included in governmental activities in the statement of activities. The net effect of this	
consolidation is to increase net position.	3,526
Capital assets of \$21,230,732 net of accumulated depreciation of \$11,931,177, used in governmental activities are not financial resources and, therefore, are not reported in the funds.	9,299,555
Long-term liabilities of \$4,285,420 are not due and payable in the current period, and	.,,
therefore are not reported in the funds.	(4,285,420)
Net position of governmental activities	\$ 19,963,912

#### Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended December 31, 2023

	General Fund	Road and Bridge Fund	Other Funds	Total Governmental Funds
Revenues	<b>A</b> 474.004	<b>A</b> 050.047	0 700.000	ф. 0.470.440
Taxes	\$ 4,474,284	\$ 959,947	\$ 739,209	\$ 6,173,440
Intergovernmental revenue	76,371	-	-	76,371
Charges for services	65,649	-		65,649
Fines and fees	967,367	53,404	79,770	1,100,541
Licenses and permits	59,103	337,490	-	396,593
Rents and royalties	23,900			23,900
Investment earnings	449,031	233,101	146,322	828,454
Other revenue	156,519	81,615	433,132	671,266
Total revenues	6,272,224	1,665,557	1,398,433	9,336,214
Expenditures				
Current				
General government	723,115	-	14,744	737,859
Judicial	1,700,373	-	321,359	2,021,732
Financial administration	637,459	-	-	637,459
Public facilities	593,872	-	-	593,872
Public safety	2,267,113	-	142,700	2,409,813
Public transportation	-	1,865,186	-	1,865,186
Health and welfare	14,550	-	-	14,550
Culture and recreation	91,230	-	232,103	323,333
Conservation and development	85,583	-	-	85,583
Debt service			-	
Interest	_	-	139,300	139,300
Principal retirement			340,000	340,000
Total expenditures	6,113,295	1,865,186	1,190,206	9,168,687
Excess (deficiency) of revenues				
over (under) expenditures	158,929	(199,629)	208,227	167,527
Other financing sources (uses)				
Transfers in	249,655	_	_	249,655
Transfers out		_	(249,655)	(249,655)
Insurance proceeds		58,300		58,300
Total other financing sources and (uses)	249,655	58,300	(249,655)	58,300
Net change in fund balances	408,584	(141,329)	(41,428)	225,827
Fund balances - beginning	7,433,863	4,341,984	2,944,577	14,720,424
Fund balances - ending	\$ 7,842,447	\$ 4,200,655	\$ 2,903,149	\$ 14,946,251

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 225,827
Internal service funds are used by management to charge the costs of self-insurance in individual funds. The change in net position of the internal service fund is included in governmental activities in the statement of activities. The net effect of this consolidation is to increase net position.	182
Current year capital outlays, removals, and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as changes in capital assets and reductions in long-term debt in the government-wide financial statements.	
Capital outlay 995,77 Principal payments 340,00	1,335,769
Depreciation is not recognized as an expenditure in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.	(859,351)
The amortization of premium on bonds payable increases net position	 60,052
Change in net position of governmental activities - Statement of Activities	\$ 762,480

Statement of Net Position - Modified Cash Basis Proprietary Funds December 31, 2023

	Internal Service Fund
Assets	
Current assets:	
Cash and cash equivalents	\$ 3,526
Total current assets	3,526
Net Position	
Unrestricted	3,526
Total net position	\$ 3,526

Statement of Revenues, Expenses, and Changes in Fund Net Position - Modified Cash Basis
Proprietary Funds
For the Year Ended December 31, 2023

	-	nternal vice Fund
Operating revenues:		
Charges for services:	_\$	96,043
Total operating income		96,043
Operating expenses:		
Personnel services - Employee benefits		95,861
Total operating expenses		95,861
Operating income (loss)		182
Change in net position		182
Total net position - beginning		3,344
Total net position - ending	\$	3,526

#### Statement of Cash Flows - Modified Cash Basis Proprietary Funds For the Year Ended December 31, 2023

	Internal Service Funds
Cash Flows From Operating Activities Receipts from user charges Payments to providers	\$ 96,043 (95,861)
Net cash provided (used) by operating activities	182_
Change in cash and cash equivalents	182
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	3,344 \$ 3,526
Reconciliation of operating income to net cash provided (used) by operating activities:  Operating income (loss)	<u>\$ 182</u>

Statement of Fiduciary Net Position - Modified Cash Basis Fiduciary Funds December 31, 2023

	Custodial Funds
Assets Cash and cash equivalents	\$ 739,091
Total assets	739,091
Net Position	
Restricted for: Individuals and organizations	132,946
Other governments	606,145_
Total net position	\$ 739,091

# Statement of Changes in Fiduciary Net Position - Modified Cash Basis Fiduciary Funds For the Year Ended December 31, 2023

	Custodial Funds
Additions	
Collected for other governments	\$ 24,753,304
Collected for individuals	174,992
Investment earnings - interest	4,654
Total Additions	24,932,950
Deductions	
Payments to other governments	25,148,728
Payments to individuals	294,428
Administration fee	172,290
Total deductions	25,615,446
Net increase (decrease) in fiduciary net position	(682,496)
Total net position - beginning	1,421,587_
Total net position - ending	\$ 739,091

This page left blank intentionally

Notes to Financial Statements
December 31, 2023

#### Note 1 - Summary of Significant Accounting Policies

The authority of County governments and their specific functions and responsibilities are created by and dependent upon laws and legal regulations of the Texas State Constitution and Vernon's Annotated Civil Statutes (V.A.C.S.). Mitchell County (the "County") operates under a county judge/commissioners court type of government as provided by state statute. The financial statements are presented on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### **Reporting Entity**

The County is a body, corporate and political, which performs all local government functions within its jurisdiction. The County is governed by an elected County Judge and four County Commissioners elected from individual precincts. The Judge and four Commissioners form the governing body, the Commissioners' Court. Various branches of the County government are led by duly elected officials who serve in their positions. These other elected officials are responsible only to the voters for their performance and for the operations of their individual offices but must seek budget approval from the Commissioners' Court.

The County has no oversight responsibility for any other governmental entity since no other entities are considered to be financially accountable to the County.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The County does not have any business-type activities. Fiduciary funds have not been included in the government-wide financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### **Measurement Focus**

In the government-wide financial statements, as well as the proprietary and fiduciary fund financial statements, activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of operating income, changes in net position and financial position. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Equity is classified as net position.

Notes to Financial Statements
December 31, 2023

In the governmental fund financial statements, the current financial resources measurement focus is used. Only current financial assets and liabilities are included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources for the current period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

#### **Budget**

The County's annual budget is a management tool that assists its users in analyzing financial activity for its fiscal year ending December 31. The annual budget is prepared in accordance with the modified cash basis method of accounting. Budgets are adopted for the general fund, the selected special revenue funds. Budgeted amounts are as originally adopted, or as amended during the fiscal year by the Commissioners' Court.

#### **Basis of Accounting**

The County prepares its financial statements (both government-wide financial statements as well as fund financial statements) on the modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as taxes receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Specifically, this means that capital leases, net pension liability, and deferred inflows and outflows of resources related to pensions are not recorded since they are not cash transactions as mentioned above.

Also, on the modified cash basis of accounting, property taxes are recognized when received. As a result, property taxes may be collected and recorded as revenue in a different fiscal year than the year for which the tax was levied. Generally accepted accounting principles require that property taxes be recognized in the year for which they are levied.

If the County utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the proprietary and fiduciary fund financial statements and the government-wide financial statements would be presented using the accrual basis of accounting.

It is the County's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Separate funds are established to account for revenues and expenditures pertaining to separate identifiable functions of the County. Each fund represents a separate accounting entity. County funds do not include funds held by County offices which are not yet remitted to the County Treasurer. County funds are amounts which have been received by the County Treasurer and which are subject to control by the Commissioners' Court. The remaining funds held by other County offices are reported as fiduciary fund types and are not subject to control by the Commissioners' Court. The County reports the following major funds:

Notes to Financial Statements
December 31, 2023

#### **Governmental Fund Types**

#### General Fund

The General Fund is the general operating fund of the County and is always classified as a major fund. It is used to account for all financial resources except those legally or administratively required to be accounted for in other funds.

#### Road and Bridge Fund

The Road and Bridge Fund is a special revenue fund that is used to account for resources used by the County in connection with providing transportation services to its citizens.

#### Nonmajor Governmental Funds

These include nonmajor special revenue funds, established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. This also includes a debt service fund used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs of the County's bonds.

#### **Proprietary Fund Type**

#### Internal Service Fund

Revenues and expenses related to services provided to organizations inside the County on a cost reimbursement basis are accounted for in an internal service fund. The County's internal service fund is the insurance trust fund.

#### **Fiduciary Fund Types**

#### Custodial Funds

Fiduciary funds, which include funds held by County offices, are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, or other governments.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the insurance trust fund are County contributions. Operating expenses include claims expense and administrative expense for administering the insurance fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Cash and Cash Equivalents**

The County considers all highly liquid investments purchased with an original maturity of three months or less to be cash equivalents.

#### **Restricted Assets**

Restricted cash in the general fund consists of opioid settlement funds received in the amount of \$6,545. These funds are to be used for opioid care and treatment.

Notes to Financial Statements December 31, 2023

#### **Capital Assets**

The County's modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the statement of net position. In the fund financial statements, capital assets arising from cash transactions are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Capital assets are valued at historical cost or estimated historical cost if actual cost is not available. Prior to January 1, 2004, infrastructure assets were not capitalized. Infrastructure assets acquired since January 1, 2004 are recorded at cost.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. The range of estimated useful lives by type of asset is as follows:

Assets	Years
Building and improvements	5-30
Furniture and equipment	5-10
Vehicles and Heavy equipment	3-10

#### **Long-Term Obligations**

In the government-wide financial statements, only long-term bonded debt is reported as liabilities in the governmental activities statement of net position under the modified accrual basis of accounting.

In the governmental fund financial statements, bond premiums and discounts, as well as issuance costs, are recognized during the current period in the fund financial statements. Bond proceeds and premiums are reported as an "other financing source." Bond discounts are reported as an "other financing use". Bond issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. In the government-wide financial statements, premiums and discounts are reported as deferred charges and amortized over the life of the related debt. Bonds payable are reported net of the applicable bond premium or discount.

#### **Use of Estimates**

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

#### Note 2 - Property Taxes

Property taxes are levied by October 1, in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year

Notes to Financial Statements
December 31, 2023

in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties and tax interest ultimately imposed.

Legislation was passed in 1979 and amended in 1981 by the Texas Legislature that affects the methods of property assessment and tax collection in the County. This legislation, with certain exceptions, exempts intangible personal property, household goods and family-owned automobiles from taxation. In addition, this legislation creates a "Property Tax Code" and provides, among other things, for the establishment of countywide Appraisal Districts and for the State Property Tax Board which commenced operation in January, 1980.

Mitchell County Appraisal District appraises property values in the County. The Mitchell County Tax Assessor Collector assesses and collects the County's property taxes. The County Appraisal District is required under the Property Tax Code to assess all property within the Appraisal District on the basis of 100% of its appraised value and is prohibited from applying any assessment ratios. Beginning January 1, 1984, the value of property within the Appraisal District must be reappraised every three years. The County may challenge appraised values established by the Appraisal District through various appeals and, if necessary, legal action. Under this legislation, the County continues to set tax rates on County property.

However, if the effective tax rates for bonds and other contractual obligations and adjustments for new improvements, exceeds the rate for the previous year by more than 8%, qualified voters of the County may petition for an election to determine whether to limit the tax rate to no more than 8% above the effective tax rate of the previous year.

The County is permitted by Article 8, Section 9 of the State of Texas Constitution to levy taxes up to \$0.80 per \$100 of assessed valuation for general governmental services including the payment of principal and interest on general obligation long-term debt.

The County's taxes on real property are a lien against such property until paid. The County may foreclose real property upon which it has a lien for unpaid taxes. Although the County makes little effort to collect delinquent taxes through foreclosure proceedings, delinquent taxes on property not otherwise collected are generally paid when there is a sale or transfer of the title on property.

#### Note 3 - Deposits and Investments

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

#### **Cash Deposits**

In addition to the \$250,000 insurance on accounts provided by Federal Deposit Insurance Corporation (FDIC) regulations, an irrevocable standby letter of credit in the amount of \$11,000,000 was pledged by the depository bank to secure all bank deposits as well as pledged securities with Heartland Financial in the amount of \$8,295,059. The County's cash deposits at December 31, 2023, were entirely secured. The irrevocable standby letter of credit is held in the member name of First Bank &Trust Company with the County of Mitchell as beneficiary at FHL Bank Dallas. At year end, the carrying amount of deposits totaled \$15,688,868. The respective bank balances totaled \$16,060,587.

Notes to Financial Statements December 31, 2023

#### **Policies Governing Deposits and Investments**

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy. That policy addresses the following risks:

Custodial Credit Risk — Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County was not exposed to custodial credit risk since its deposits, including certificates of deposit, at year-end and during the year ended December 31, 2023 were covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

Custodial Credit Risk — Investments: This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form. Thus, positions in external investment pools are not subject to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

Interest Rate Risk — In accordance with State law, the maximum dollar-weighted maturity of local government investment pools may not exceed 90 days. The maximum allowable stated maturity of any individual investment owned by the County is three years.

Concentration of Credit Risk – The County's investment policy does not limit investments in any one issuer except that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce the risk of loss resulting from overconcentration of assets in a specific class of investments, specific maturity, or specific issuer.

Credit Risk — State law limits investments in local government investment pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service. As of December 31, 2023, the County did not hold any investments in local government investment pools.

#### Note 4 - Interfund Balances and Transfers

There were no interfund receivables or payables at December 31, 2023. Transfers to and from other funds at December 31, 2023, consisted of the following:

Transfers from Non-major Governmental Funds to

General Fund \$ 249,655

Transfers from special revenue funds were for salary reimbursements and the closing of the Sports Complex fund into the general fund.

# Note 5 - Pension Plan Plan Description

The County provides retirement, disability, and death benefits for all full-time employees through a nontraditional defined benefit pension plan in the state-wide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the state-wide agent multiple-employer public employee retirement system serving more than 850 participating counties and districts throughout Texas. TCDRS in the aggregate issues an annual comprehensive financial report (ACFR) on a calendar year basis. The ACFR is available upon written request from the TCDRS Board of

Notes to Financial Statements
December 31, 2023

Trustees at Barton Oaks Plaza IV, Ste. 500, 901 S MoPac Expressway, Austin, Texas 78746 or at https://www.tcdrs.org.

#### **Benefits Provided**

The plan provisions are adopted by the Commissioners' Court within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of services equals 75 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members, who withdraw their personal contributions in a lump sum, are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc postemployment benefit changes, including ad hoc COLAs, can be granted by the County's Board within certain guidelines.

#### Membership

County membership in the TCDRS plan at December 31, 2022 consisted of the following:

Inactive Employees' Accounts:	
Receiving benefits	64
Entitled to but not yet receiving benefits	51
Total Inactive Employees	115
Active Employees' Accounts	71

#### Contributions

The County has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the County is actuarially determined annually. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

#### Contribution Rates and Amounts

	2022	2023
Member	7.0%	7.0%
Employer	11.5%	11.5%
Member contributions	\$ 215,326	\$ 232,105
Employer contributions	\$ 353,750	\$ 381,316

Notes to Financial Statements December 31, 2023

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date

December 31, two years prior to end of fiscal

year in which contributions are reported

Actuarial cost method Entry age (level percent of pay)

Amortization method Level percentage of payroll, closed

Remaining amortization period 4.1 years

Asset valuation method 5-year smoothed market

Inflation 2.50% Discount rate 7.60%

Investment rate of return 7.60% (Gross of administrative expenses)
Salary increases 4.7%, average, varies by age and service

Payroll growth rate 3.00%

Disability rates for males and females were as follows:

	Male and Female	Male and Female
Age	Occupational	All other causes
Less than 25	0.00001	0.00000
25	0.00001	0.00003
26	0.00001	0.00006
27	0.00001	0.00009
28	0.00001	0.00011
29	0.00001	0.00013
30	0.00001	0.00014
31	0.00001	0.00016
32	0.00001	0.00018
33	0.00001	0.00020
34	0.00001	0.00023
35	0.00001	0.00025
36	0.00001	0.00028
37	0.00001	0.00030
38	0.00001	0.00034
39	0.00001	0.00038
40	0.00001	0.00042
41	0.00001	0.00046
42	0.00001	0.00050
43	0.00001	0.00058
44	0.00001	0.00066
45	0.00001	0.00074
46	0.00001	0.00082
47	0.00001	0.00090
48	0.00001	0.00099
49	0.00001	0.00108
50	0.00001	0.00117
51	0.00001	0.00126
52	0.00001	0.00135

Notes to Financial Statements
December 31, 2023

	Male and Female	Male and Female
Age	Occupational	All other causes
53	0.00001	0.00144
54	0.00001	0.00153
55	0.00001	0.00162
56	0.00001	0.00171
57	0.00001	0.00180
58	0.00001	0.00189
59	0.00001	0.00198
60 and above	-	_

The plan does not have an automatic cost-of-living adjustment and one is not considered to be substantively automatic under GASB No. 68. Therefore, no assumption for future cost-of-living adjustments in included in the GASB calculation or in the funding valuation. Each year, the plan may elect an ad-hoc COLA for its retirees.

Mortality rates for depositing members were based on 135% of the Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010. Service retirees, beneficiaries, and non-depositing members were based on135% of the Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010. Disabled retirees were based on 160% of the Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Service retirement rates for males and females were as follows:

	Active	Active	Active	Active	Deferred
Age	Svc > 15	Svc 15-24	Svc 25-29	Svc 30+	All Svc
40-49	5.3%	6.3%	7.7%	8.8%	0.0%
50-51	5.6	6.8	8.3	9.4	0.0
52-53	6.0	7.2	8.8	10.0	0.0
54-56	6.8	8.1	9.9	11.3	0.0
57-59	7.5	9.0	11.0	12.5	0.0
60-61	9.0	10.8	13.2	15.0	12.0
62	13.5	16.2	19.8	22.5	18.0
63-64	11.3	13.5	16.5	18.8	15.0
65-66	22.5	22.5	27.5	27.5	25.0
67	21.6	21.6	26.4	26.4	24.0
68-69	18.9	18.9	23.1	23.1	21.0
70-74	20.7	20.7	25.3	25.3	23.0
75 & above	100.0	100.0	100.0	100.0	100.0

The actuarial assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017 - 2020, except where required to be different by GASB 68. They were recommended by Milliman, Inc., adopted by the TCDRS Board of Trustees in 2021 and first used in the Dec. 31, 2021

Notes to Financial Statements December 31, 2023

actuarial valuation. For new plans joining TCDRS, employer-specific assumptions for termination rates and payroll increases are assigned based on the size of the employer and other relevant factors.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.6%. There was no change in the discount rate from the previous year.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. This alternative method reflects the funding requirements under the funding policy and the legal requirements under the TCDRS Act:

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- 3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a cost-of-living adjustment is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, TCDRS has used a discount rate of 7.6%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.5%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2022 information for a 10-year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

#### Notes to Financial Statements December 31, 2023

		Target	Geometric Real
Asset Class	Benchmark	Allocation 1	Rate of Return 2
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.95%
Global Equities	MSCI World (net) Index	2.50%	4.95%
International Equities - Developed	MSCI World Ex USA (net)	5.00%	4.95%
International Equities - Emerging	MSCI EM Standard (net) Index	6.00%	4.95%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	2.40%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.39%
Direct Lending	S&P/LST A Leveraged Loan Index	16.00%	6.95%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	7.60%
REIT Equities	67% FTSE NAREIT Equity REITs Index+ 33% S&P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.30%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index 5	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	25.00%	7.95%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	2.90%
Cash Equivalents	90-Day U.S. Treasury	2.00%	.20%

<sup>&</sup>lt;sup>1</sup> Target asset allocation adopted at the March 2023 TCDRS Board meeting.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the County has a net pension liability of \$17,021 measured at December 31, 2022.

There were no changes of assumptions or other inputs that affected measurement of the total pension liability/(asset) during the measurement period. There were no changes of benefit terms that affected measurement of the total pension liability/(asset) during the measurement period.

#### **Discount Rate Sensitivity Analysis**

The following presents the net pension liability/(asset) of the County, calculated using the discount rate of 7.60%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

<sup>&</sup>lt;sup>2</sup> Geometric real rates of return in addition to assumed inflation of 2.30%, per Cliffwater's 2023 capital market assumptions.

<sup>&</sup>lt;sup>3</sup> Includes vintage years 2005-present of quarter Pooled Horizon IRRs.

<sup>&</sup>lt;sup>4</sup> Includes vintage years 2007-present of quarter Pooled Horizon IRRs.

<sup>&</sup>lt;sup>5</sup> Includes vintage years 2006-present of quarter Pooled Horizon IRRs.

#### Notes to Financial Statements December 31, 2023

	1% Decrease	Discount Rate	1% Increase
	(6.60%)	(7.60%)	(8.60%)
Total pension liability	\$ 19,158,568	\$ 17,190,273	\$ 15,525,760
Fiduciary net position	17,173,252	17,173,252	17,173,252
Net pension liability (asset)	\$1,985,316	\$17,021	(\$1,647,492)

Changes in the net pension liability for the measurement year ended December 31, 2022 are as follows:

			Net Pension
	Total Pension	Fiduciary Net	Liability /(Asset)
Changes in Net Position Liability / (Asset)	Liability (a)	Position (b)	(a) – (b)
Balances at December 31, 2021	\$ 16,985,684	\$ 18,945,470	\$ (1,959,786)
Changes for the year			
Service cost	347,841	-	347,841
Interest on total pension liability (1)	1,272,532	-	1,272,532
Effect of plan changes (2)	-	-	-
Effect of economic/demographic gains or losses	(214,434)	-	(214,434)
Effect of assumptions changes or inputs	-	-	_
Refund of contributions	(45,370)	(45,370)	-
Benefit payments	(1,155,981)	(1,155,981)	-
Administrative expenses	-	(10,064)	10,064
Member contributions	-	215,326	(215,326)
Net investment income	-	(1,056,693)	1,056,693
Employer contributions	-	353,750	(353,750)
Other <sup>(3)</sup>	<u>-</u>	<u>(73,187)</u>	73,187
Balances as of December 31, 2022	<u>\$ 17,190,273</u>	<u>\$ 17,173,252</u>	<u>\$ 17,021</u>

- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- (2) No plan changes valued.
- (3) Relates to allocation of system-wide items.

At December 31, 2022, the County's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources is as follows:

**Deferred** 

	Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 195,789
Changes in actuarial assumptions	202,391	37,813
Net differences between projected and actual earnings	255,388	-
Contributions subsequent to the measurement date	381,316	-
Total	\$ 839,095	\$ 233,602

Notes to Financial Statements December 31, 2023

Deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$381,316 will be recognized as a reduction of the net pension liability for the year ended December 31, 2024. Other amounts incurred but not reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense as follows:

Plan Year en	ding	
Dec 31:		
2023		\$ (175,559)
2024		(82,221)
2025		(12,015)
2026		493,972
2027		-
Thereafter		 
	Total	\$ 224,177

### Note 6 - Capital Assets

The changes in capital assets for the year ended December 31, 2023 are as follows:

	Beginning			Ending
	Balance	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u>
Governmental activities:				
Non-depreciable assets:				
Land	\$ 603,970	\$ -	\$ -	\$ 603,970
Construction in-progress	414,156	-	(414,156)	-
Property held for resale	255,000	-	-	255,000
Total non-depreciable assets	1,273,126		(414,156)	858,970
	•			
Depreciable assets:				
Buildings and improvements	13,866,960	997,091	-	14,864,051
Furniture and equipment	527,782	68,562	(50,965)	545,379
Vehicles and heavy equipment	4,794,987	344,273	(176,928)	4,962,332
Total Depreciable assets	19,189,729	1,409,926	(227,893)	20,371,762
Less accumulated depreciation:				
Buildings and improvements	(6,959,947)	(619,867)		(7,579,814)
Furniture and equipment	(372,870)	(32,719)	50,965	(354,624)
Vehicles and heavy equipment	(3,966,902)	(206,765)	176,928	(3,996,739)
Total accumulated depreciation _	(11,299,719)	(859,351)	227,893	(11,931,177)
Depreciable assets, net	7,890,010	550,575	<del>-</del>	8,440,585
Governmental activities capital assets, net	\$ 9,163,136	\$ 550,575	\$ (414,156)	\$ 9,299,555

Notes to Financial Statements December 31, 2023

Current year depreciation expense was charged to governmental functions as follows:

General government	\$	156,497 1,441
Judicial		•
Financial administration		5,497
Public facilities		1,288
Public safety		547,965
Public transportation		100,258
Culture and recreation		46,071
Conservation and development	_	334
Total depreciation expense	<u>\$</u>	859,351

### Note 7 - Long-Term Obligations

### **Bonds Payable**

On December 1, 2020, the County issued \$4,460,000 in General Obligation Refunding Bonds, Series 2020. Interest is due semiannually at rates ranging from 4% down to 2%. The bonds mature serially through 2032. The purpose of the bonds is to refund the 2012 bonds, which were issued for the purpose of construction of a new jail facility. The balance payable at December 31, 2023 was \$3,795,000.

The following table summarizes the annual debt service requirements of the outstanding bonds December 31, 2023, to maturity:

Years Ending	<u>Bonds</u>	<u>s</u>	Total
December 31st	<u>Principal</u>	<u>Interest</u>	<u>Requirement</u>
2024	355,000	125,400	480,400
2025	370,000	110,900	480,900
2026	385,000	95,800	480,800
2027	405,000	80,000	485,000
2028	425,000	63,400	488,400
2029 - 2032	<u>1,855,000</u>	<u>94,050</u>	1,949,050
	\$ 3,795,000	\$ 569,550	\$ 4,364,550

Current requirements for bonded indebtedness of the County are accounted for in the Debt Service Fund.

### Leases

On October 26, 2020, the County entered into a long-term lease agreement with First National Bank Leasing in the amount of \$175,948 at an annual interest rate of 2.75% for a period of 5 years for the purpose of acquiring a Motor Grader for precinct 2. Payments are due annually at an amount of \$43,227 with a final maturity in fiscal year 2025.

Notes to Financial Statements
December 31, 2023

On September 28, 2020, the County entered into a long-term lease agreement with First National Bank Leasing in the amount of \$203,675 at an annual interest rate of 2.75% for a period of 4 years for the purpose of acquiring a Motor Grader for precinct 4. Payments are due annually at an amount of \$46,158 with a final maturity in fiscal year 2024.

On October 12, 2021, the County entered into a long-term lease agreement with First National Bank Leasing in the amount of \$189,800 at an annual interest of 2.75% for a period of five years for the purpose of acquiring a Motor Grader for precinct 1. Payments are due annually at an amount of \$40,312 with a final maturity in fiscal year 2026.

The County has not recorded these lease payables as the financial statements are presented under the modified cash basis, nor have they recorded right-to-use leased equipment and accumulated depreciation. Future minimum lease payments, for disclosure purposes, are as follows:

129,698
83,539
40,312
253,549
<u>(11,067</u> )
<u>\$ 242,482</u>

Total interest expense on leases for the year ended December 31, 2023 was \$7,062. Lease payables are liquidated through payments made by the Road and Bridge Fund.

### **Compensated Absences**

### **Vacation**

Employees who have worked for less than 10 years in a position eligible to receive vacation shall earn vacation at the rate of 4 hours per pay period, which is equivalent to 104 hours per year. Employees who have worked for 10 or more years in a position eligible to receive vacation shall accrue vacation at the rate of 5 hours per pay period, which is equivalent to 130 hours per year.

Vacation shall not be accrued while an employee is on leave without pay. Accrual of vacation shall begin at the time an employee begins work in a position eligible to accrue vacation, but an employee must work for a minimum of 6 months in such a position before being eligible to take any vacation.

The maximum amount of unused vacation an employee shall be allowed to carryover with service of 10 years and under, at the end of the fiscal year at one time is 144. The maximum amount of unused vacation an employee shall be allowed to carryover with service of 10 years and over, at the end of the fiscal year at one time is 168.

### Sick Leave

Full time employees are eligible for the sick leave benefit. Part-time and seasonal employees are not eligible. Eligible employees shall accrue sick leave at a rate of 4 hours per pay period. Accrual of sick leave shall start at the time an individual begins work for the County in a position eligible for the sick leave benefit.

## Notes to Financial Statements December 31, 2023

The maximum amount of unused sick time an employee shall be allowed to carryover with service of 10 years and under, at the end of the fiscal year at one time is 144. The maximum amount of unused sick time an employee shall be allowed to carryover with service of 10 years and over, at the end of the fiscal year at one time is 168.

The estimated liability for unpaid vacation at December 31, 2023 is \$56,266. Employee annual sick leave is 13 days. The County does not pay accrued sick leave upon termination.

The County has not recorded a compensated absences payable as the financial statements are presented under the modified cash basis.

Changes in long-term obligations for the year ended December 31, 2023, are as follows:

0 (14 " "	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities General obligation bonds Bond premium	\$ 4,135,000 <u>550,472</u>	\$ - -	\$ 340,000 <u>60,052</u>	\$ 3,795,000 490,420	\$ 355,000 60,052
Total governmental activities long-term liabilities	<u>\$ 4,685,472</u>	<u>\$</u>	<u>\$ 400,052</u>	<u>\$ 4,285,420</u>	<u>\$ 415,052</u>

### Note 8 - Risk Management and Uncertainties

The County has obtained insurance coverage for general liability and property coverage through the purchase of commercial insurance. The County does not bear the risk of loss under these policies, with the exception of any deductibles required. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

Employees of Mitchell County are covered by a health insurance plan (the Plan) through Texas Association of Counties. The Plan is authorized by Article 3.51-2, Texas Insurance Code, and is documented by contractual agreement. Employees at their option authorized payroll withholdings to pay premiums for dependent coverage.

Employees of Mitchell County are covered by a workers' compensation plan administered by the Texas Association of Counties. Contributions to the plan are subject to change based upon actual payroll figures.

### Note 9 - Fund Balance

GASB has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below:

# Notes to Financial Statements December 31, 2023

- 1. Nonspendable, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed or assigned). The County has no nonspendable fund balances at December 31, 2023.
- 2. Restricted fund balance category includes amounts that can be spent for only the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- 3. Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Commissioners' Court (the County's highest level of decision-making authority). The County has one committed fund balance at December 31, 2023.
- 4. Assigned fund balance classification includes amounts intended to be used by the County for specific purposes but does not meet the criteria to be classified as restricted or committed. This intent is expressed by the Commissioners' Court and can be made in the budgetary process.
- 5. Unassigned fund balance is the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications.

### **Restricted Fund Balance**

At December 31, 2023, the restricted fund balance is composed of the following:

Public library	\$	54,173
Law library		24,000
Specialty court		4,920
Records management court fee		29,529
Records management SB 770		32,598
Records management district clerk		17,159
Courthouse security		148,021
District clerk records archive		9,368
County clerk records archive		76,737
Justice court technology		23,901
DA restitution		5,180
Sheriff commissary fund		46,209
Sheriff forfeiture and seizure		8,071
Sheriff forfeiture and seizure II		162,245
DA drug forfeiture	1,	312,745
Road and bridge	4,	200,655
Opioid care and treatment		6,545
Debt service		<u> 260,024</u>
	<u>\$6,</u>	422,080

Funds restricted by enabling legislation total \$6,155,511 and funds restricted by debt covenants are \$260,024 at December 31, 2023. The County also received \$6,545 in opioid settlement monies which are to be used for opioid remediation, care and treatment.

Notes to Financial Statements
December 31, 2023

### **Committed Fund Balance**

At December 31, 2023, the assigned fund balance is composed of the following:

Permanent improvement

688,269

\$ 688,269

The County uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the County would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The County's goal is to achieve and maintain an unassigned fund balance in the General Fund equal to 33.33% of expenditures. The County considers a fund balance of less than 25% to be cause for concern, barring unusual or deliberate circumstances. In the event that the unassigned fund balance is calculated to be less than the policy stipulates, the County shall plan to adjust budget resources in subsequent fiscal years to restore the balance.

If unassigned fund balance unintentionally falls below 25% or if it is anticipated that at the completion of any fiscal year, the projected fund balance will be less than the minimum requirement, the County Judge shall prepare and submit a plan to restore the minimum required level as soon as economic conditions allow. The plan shall detail the steps necessary for the replenishment of fund balance as well as an estimated timeline for achieving such. These steps may include, but are not limited to, identifying new, nonrecurring, or alternative sources of revenue; increasing existing revenues, charges and/or fees; use of year end surpluses; and/or enacting cost saving measures such as holding capital purchases, reducing departmental operating budgets, freezing vacant positions, and/or reducing the workforce.

The replenishment of fund balance to the minimum level shall be accomplished within a three-year period. If restoration of the reserve cannot be accomplished within such a period without severe hardship to the County, then the Commissioners Court shall establish and extended timeline for attaining the minimum balance.

Appropriation from the minimum unassigned fund balance shall require the approval of the Commissioners Court and shall be utilized only for one-time expenditures, such as capital purchases, and not for ongoing expenditures unless a viable revenue plan designed to sustain the expenditures is simultaneously adopted. The Commissioners Court, to the extent permitted by law, may appropriate unassigned fund balance for emergency purposes, as deemed necessary, even if such use decreases the fund balance below the established minimum.

The County Treasurer and County Auditor shall be responsible for monitoring and reporting the County's various reserve balances. The County Judge is directed to make recommendations to the Commissioners Court on the use of reserve funds both as an element of the annual operating budget submission and from time to time throughout the fiscal year as needs may arise. Compliance with the provisions of the policy shall be reviewed as part of the annual operating budget process, and subsequent review will be included in the annual audit and financial statement preparation procedures.

REQUIRED SUPPLEMENTARY INFORMATION

### General Fund Budgetary Comparison Schedule - Modified Cash Basis For the Year Ended December 31, 2023

	 Budgeted	l Amou	nts				riance with nal budget-
	Original		Final		Actual Amounts	(	Positive Negative)
Revenues		_		_		_	
Taxes	\$ 4,324,503	\$	4,324,503	\$	4,474,284	\$	149,781
Intergovernmental	369,339		369,339		76,371		(292,968)
Charges for services	65,000		65,000		65,649		649
Fines and fees	867,550		867,550		967,367		99,817
Licenses and permits	67,700		67,700		59,103		(8,597)
Rents and royalties	20,100		20,100		23,900		3,800
Investment earnings	40,000		40,000		449,031		409,031
Other revenue	 108,800		108,800		156,519		47,719
Total revenues	 5,862,992		5,862,992		6,272,224		409,232
Expenditures							
Current:							
General government	1,502,716		1,160,061		723,115		436,946
Judicial	1,776,751		1,806,657		1,700,373		106,284
Financial administration	652,063		652,063		637,459		14,604
Public facilities	349,100		630,243		593,872		36,371
Public safety	2,137,777		2,437,020		2,267,113		169,907
Health and welfare	17,600		17,600		14,550		3,050
Culture and recreation	103,329		111,507		91,230		20,277
Conservation and development	 94,723		94,723		85,583		9,140
Total expenditures	6,634,059		6,909,874		6,113,295		796,579
Excess (deficiency) of revenues							
over (under) expenditures	 (771,067)		(1,046,882)		158,929		1,205,811
Other financing sources (uses)							
Transfers in	_		_		249,655		249,655
Total other financing sources and (uses)	 _		-		249,655		249,655
Net change in fund balances	(771,067)		(1,046,882)		408,584		1,455,466
Fund balances - beginning	7,433,863		7,433,863		7,433,863		<b>-</b>
Fund balances - ending	\$ 6,662,796	\$	6,386,981	\$	7,842,447	\$	1,455,466

### Road and Bridge Fund Budgetary Comparison Schedule - Modified Cash Basis For the Year Ended December 31, 2023

		Budgeted	Amou	nts		Actual	Fir	riance with nal budget- Positive
		Original		Final		Amounts	1)	Negative)
Revenues					_		_	
Taxes	\$	893,518	\$	893,518	\$	959,947	\$	66,429
Licenses and permits		470,000		470,000		337,490		(132,510)
Fines and fees		60,000		60,000		53,404		(6,596)
Investment earnings		38,000		38,000		233,101		195,101
Other revenue		66,500		66,500		81,615		15,115
Total revenues		1,528,018		1,528,018		1,665,557		137,539
Expenditures Current:								
Public transportation		1,863,135		2,032,340		1,865,186		167,154
Total expenditures		1,863,135		2,032,340		1,865,186		167,154
Excess (deficiency) of revenues	<del></del>							
over (under) expenditures		(335,117)		(504,322)		(199,629)		304,694
Other financing sources (uses)								
Insurance proceeds		-		-		58,300		58,300
Total other financing sources and (uses)				-		58,300		58,300
Net change in fund balances		(335,117)		(504,322)		(141,329)		362,994
Fund balances - beginning		4,341,984		4,341,984		4,341,984		
Fund balances - ending	\$	4,006,867	\$	3,837,662	\$	4,200,655	\$	362,994

Texas County & District Retirement System Schedule of Changes in Net Pension Liability and Related Ratios Last 10 years ( will ultimately be displayed)

	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended	Year Ended
	December 31,	December 31,	December 31,	December 31,	December 31,	December 31,	December 31,	December 31,	December 31,
	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability									
Service cost	\$ 347,841	\$ 373,858	\$ 360,202	\$ 328,135	\$ 325,708	\$ 342,942	\$ 351,689	\$ 330,814	\$ 324,737
Interest on total pension liability	1,272,532	1,253,571	1,227,012	1,182,058	1,135,238	1,071,389	1,002,051	951,352	902,492
Effect of plan changes	1	1	ı	•	t	•	ľ	(34,026)	1
Effect of economic/demographic (gains) or losses	(214,434)	(98,719)	(8,225)	21,430	(34,877)	(34,939)	(22,296)	(112,424)	(92,160)
Effect of assumption changes or inputs	1	(113,437)	809,567	•	ı	120,352	1	139,251	1
Benefit payments/refunds of contributions	(1,201,352)	(1,080,400)	(1,031,592)	(986,678)	(719,454)	(670,044)	(622,744)	(593,217)	(579,904)
Net change in total pension liability	204,588	334,873	1,356,963	544,945	706,615	829,700	708,700	681,750	555,165
Total pension liability, beginning	16,985,684	16,650,811	15,293,848	14,748,903	14,042,288	13,212,588	12,503,888	11,822,138	11,266,974
Total pension liability, ending (a)	\$ 17,190,273	\$ 16,985,684	\$ 16,650,811	\$ 15,293,848	\$ 14,748,903	\$ 14,042,288	\$ 13,212,588	\$ 12,503,888	\$ 11,822,138
44									
Plan Fiduciary Net Position									
Employer contributions	\$ 353,750	\$ 354,883	\$ 364,299	\$ 368,673	\$ 356,197	\$ 345,245	\$ 374,544	\$ 375,906	\$ 351,196
Member contribution	215,326	216,015	221,747	224,409	216,816	210,149	209,743	210,506	196,670
Net investment income	(1,056,693)	3,459,344	1,542,715	2,166,753	(255,130)	1,747,511	827,152	130,400	725,017
Benefit payments, including refunds of employee contributions	(1,201,352)	(1,080,400)	(1,031,592)	(986,678)	(719,454)	(670,044)	(622,744)	(593,217)	(579,904)
Administrative Expense	(10,064)	(10,250)	(11,719)	(11,386)	(10,596)	(9,049)	(8,980)	(666'2)	(8,285)
Other	(73,187)	(10,024)	(11,703)	(11,394)	(2,996)	(1,622)	29,609	(15,455)	(60,061)
Net change in Plan Fiduciary Net Position	(1,772,219)	2,929,569	1,073,746	1,750,377	(415,163)	1,622,190	809,324	100,141	624,633
Plan Fiduciary Net Position - Beginning	18,945,470	16,015,902	14,942,156	13,191,780	13,606,943	11,984,753	11,175,429	11,075,288	10,450,654
Plan Fiduciary Net Position - Ending (b)	\$ 17,173,252	\$ 18,945,470	\$ 16,015,902	\$ 14,942,156	\$ 13,191,780	\$ 13,606,943	\$ 11,984,753	\$ 11,175,429	\$ 11,075,287
Net Pension Liability - Ending (a) - (b)	\$ 17,021	\$ (1,959,786)	\$ 634,909	\$ 351,692	\$ 1,557,123	\$ 435,345	\$ 1,227,835	\$ 1,328,459	\$ 746,851
Fiduciary net position as a % of total pension liability	%06'66	111.54%	96.19%	97.70%	89.44%	%06:96	90.71%	89.38%	93.68%
Pensionable covered payroll	\$ 3,076,084	\$ 3,085,935	\$ 3,167,808	\$ 3,205,846	\$ 3,097,377	\$ 3,002,127	\$ 2,996,324	\$ 3,007,223	\$ 2,809,573
Net pension liability as a % of covered payroll	0.55%	-63.51%	20.04%	10.97%	50.27%	14.50%	40.98%	44.18%	26.58%

### Texas County & District Retirement System Schedule of Pension Contributions Last 10 years

Year Ending December 31,	De	ctuarially etermined ontribution	Actual imployer ontribution	D	ntribution eficiency Excess)	Pensionable Covered Payroll	Actual Contribution as a % of Covered Payroll
2013	\$	287,384	\$ 296,135	\$	(8,751)	\$ 2,575,123	11.5%
2014		336,868	351,196		(14,328)	2,809,573	12.5%
2015		333,200	375,906		(42,706)	3,007,223	12.5%
2016		322,704	374,544		(51,840)	2,996,324	12.5%
2017		291,807	345,245		(53,438)	3,002,127	11.5%
2018		295,800	356,197		(60,397)	3,097,377	11.5%
2019		302,311	368,673		(66,362)	3,205,846	11.5%
2020		310,445	364,299		(53,854)	3,167,808	11.5%
2021		280,203	354,883		(74,680)	3,085,935	11.5%
2022		283,923	353,750		(69,827)	3,076,084	11.5%

Notes to Required Supplementary Information
December 31, 2023

### Note 1 - Budgetary Information

The County follows these procedures in establishing budgetary data reflected in these financial statements:

In the event the Commissioners' Court increases property taxes three percent or less, no public hearing is required. If the Court increases taxes more than three but less than eight percent, then a public hearing is required prior to final adoption. If the Court increases taxes more than eight percent, a public hearing is required and taxes are subject to a rollback petition and election. Beginning wih the 1999 tax levy, any increase in property taxes will require a public hearing.

Public hearings are conducted at the Mitchell County Courthouse to obtain taxpayer comments.

Prior to January 1, the budget is legally enacted through adoption of an order by the Commissioners' Court.

Any amendments which alter expenditures of any department must be approved by the Commissioners' Court. There must be an emergency condition existing in order for the Court to increase the total budget.

Budgets for the various funds are adopted on a basis other than generally accepted accounting principles (GAAP). The County uses the modified cash basis of accounting for budgeting as well as financial reporting. Budget and actual amounts are recorded on the same basis.

Expenditures in excess of appropriations are required by state statutes to be reported down to the department.

The budgeted amounts presented in these statements are as originally adopted, or as amended by, the Commissioners' Court during the year ended December 31, 2023.

Notes to Required Supplementary Information December 31, 2023

### Note 2 - Net Pension Liability - Texas County & District Retirement System

Valuation Date:

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which contributions are reported.

### Methods and assumptions used to determine contribution rates:

**Actuarial Cost Method** 

Entry Age (level percentage of pay)

Amortization Method

Level percentage of payroll, closed

Remaining Amortization Period

4.1 years (based on contribuion rate calculated in 12/31/2020 valuation)

Asset Valuation Method

5-year smoothed market

Inflation

2.50%

Salary Increases

Varies by age and service. 4.7% average over career including inflation.

Investment Rate of Return

7.50%, net of administrative and investment expenses, including inflation

Retirement Age

Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service

retirement for recent retirees is 61.

Mortality

135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Changes in assumptions and methods reflected in the schedule of employer contributions\*

2015: New inflation, mortality and other assumptions were reflected.

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions were reflected. 2022: New investment return and inflation assumptions were reflected.

Changes in plan provisions reflected in the schedule of employer

2015: No changes in plan provisions were reflected in the Schedule

contributions\*

2016: No changes in plan provisions were reflected in the Schedule

2017: New Annuity Purchase Rates were reflected for benefits earned

after 2017.

2018: No changes in plan provisions were reflected in the Schedule 2019: No changes in plan provisions were reflected in the Schedule 2020: No changes in plan provisions were reflected in the Schedule 2021: No changes in paln provisions were reflected in the Schedule 2022: No changes in plan provisions were reflected in the Schedule.

<sup>\*</sup> Only changes that affect the benefit amount and that are effective 2015 and later are shown in the Notes to Schedule.

Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds December 31, 2023

		Public			- g	Records	NA CAN	Records	T M	Records	ζ	Control	Dist	District Clerk	Count	County Clerk	3,	Justice	ć
		Library Fund		Law Library	0	Court Fee Fund	Ě	SB 770 Fund	Dis	District Clerk Fund	3 "	Security Fund	2 ∢ -	Archive Fund	Ar Ar	Archive Fund	Ted T	Count Technology Fund	DA Drug Forfeiture
<b>sets</b> Cash and cash equivalents	ь	54,173 \$	69	24,000	es es	29,529	€	32,598	€	17,159	69	148,021	↔	9,368	↔	76,737	ક્ર	23,901	\$ 1,312,745
Total assets	64	54,173	<b>₽</b> ∥	54,173 \$ 24,000	es l	29,529	€	32,598	€	17,159	8	148,021	es l	9,368	<del>\$</del>	76,737	မာ	23,901	\$ 1,312,745
Fund Balances Restricted for: Courthouse security Justice court technology Enabling legislation Law enforcement Debt service Committed for: Permanent improvement		54,173		24,000		29,529		32,598		17,159		148,021				76,737		23,901	1,312,745
Total fund balances	₩	54,173 \$	<b>⇔</b> ∥	24,000	φ	29,529	8	32,598	69	17,159	69	148,021	€9	9,368	\$	76,737	\$	23,901	\$ 1,312,745

MITCHELL COUNTY, TEXAS

Combining Balance Sheet - Modified Cash Basis Nonmajor Governmental Funds December 31, 2023

	Q						Choriff	,	##************************************			_ 2	Total			ŀ
	Restitution	_	Specialty		Sheriff	For	Sileliii Forfeiture and	Forf	Srieriii Forfeiture and	Per	Permanent	S Ø	Nonmajor Special		Debt	l otal Nonmaior
	and Fee		Court	O	Commissary		Seizure	ű	Seizure II	lm L	Improvement	. & n	Revenue	တ္တ	Service	Governmental
sets Cash and cash equivalents	÷	5 180		6	46.209	€	N 071	6	162 245	-	09	٥	ruilds	L 6	- uiid	Funds
Total assets		:		!	46.209	• •	8 071	÷ 6	162 245	9 6	i	9 6	\$ 2,043,123			8 2,803,148
		11 3		11	22-12-	<b>,</b>		•	21.1	•	11	÷	271			4 7,900, 148
Fund Balances Restricted for:																
Courthouse security			1		ı		,f		•		•		148,021		•	148.021
Justice court technology			Ī		•		,		ı		1		23,901		1	23,901
Enabling legislation			4,920	_	46,209		8,071		162,245		1	τ-	.777.754		1	1.777.754
Law enforcement	5,1	5,180	1		1		1		ı		į		5,180		•	5,180
Debt service		1	'		ı		•		•		•		,		260,024	260,024
Committed for:																
Permanent improvement		-	1		'				1		688,269		688,269	ŀ	•	688,269
Total fund balances	\$ 5,1	5,180 \$	\$ 4,920	€9	46,209	မှ	8,071	G	162,245	69	688.269	8	\$ 2.643.125	69	260.024	\$ 2.903.149
											"					

MITCHELL COUNTY, TEXAS

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis
Nonmajor Governmental Funds
For the Year Ended December 31, 2023

	Public Library Fund	Law	Records Management Court Fee Fund	Records Management SB 770 Fund	Records Management District Clerk Fund	Courthouse Security Find	District Clerk Records Archive	County Clerk Records Archive	Justice Court Technology	DA Drug Forfeitura
Revenues Taxes	\$ 205,889	₩	· <del>69</del>	· <del>•</del>	₩	₩	· ·	· · ·	\$	6
intergovernmental Charges for services Fines and fees	- ' 893	5,819	l t t	- - 22,649	5,025	11,899	200	- 20,609		
Investment earnings Other revenue	5,823 1,274	1,279	1,510	1,354	771	7,374	403	3,459	1,171	69,867
Total revenues	213,879	7,098	1,510	24,002	5,796	19,273	603	24,068	5,825	268,230
Expenditures Current:										
General government	•	1 07	ı	1 0	1. (	' (	ı	1 6	' !	!
Judicial Public safetv		7,543	1 1	9,064	1,190	4,090	1 1	1,689	1,817	303,472
Culture and recreation	232,103	ı		i	•	1	1	•		
Principal retirement	•	1	1	,	1	1	1	t	1	
Interest Total expenditures	222 402	7 543	1	- 000	1 00 7	1 000	1	1 000	, 170	1,000
i oral experimentes	232,103	7,043	-	9,004	1,190	4,090	1	1,689	1,81/	303,472
Excess (deficiency) of revenues over (under) expenditures	(18,224)	(445)	1,510	14,938	4,606	15,183	603	22,379	4,008	(35,242)
Other Financing Sources (Uses): Transfers in	1	ı	1	1	1	,		,	1	
Transfers out Insurance recoveries	1 1	ı	1 1	1 1	1 1	1 [,	1 1	1 1	1 1	(249,655)
Net change in fund balances	(18,224)	(445)	1,510	14,938	4,606	15,183	603	22,379	4,008	(284,897)
Fund balances - beginning	72,397	24,445	28,019	17,660	12,553	132,838	8,765	54,358	19,893	1,597,642
Fund balances - ending	\$ 54,173	\$ 24,000	\$ 29,529	\$ 32,598	\$ 17,159	\$ 148,021	\$ 9,368	\$ 76,737	\$ 23,901	\$ 1,312,745

MITCHELL COUNTY, TEXAS

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis
Nonmajor Governmental Funds
For the Year Ended December 31, 2023

		DA			Sheriff	Sheriff		Total Nonmajor		Total
		Restitution and Fee Fund	Specialty Court Fund	Sheriff Commissary Fund	Forfeiture and Seizure Fund	Forfeiture and Seizure II Fund	Permanent Improvement Fund	Special Revenue Funds	Debt Service Fund	Nonmajor Governmental Funds
	Revenues Taves	e	6	6				1		
	Intergovernmental	, ,	9		 <del>.</del>	, i	100'8C ¢	0cc'coz ¢	4/3,039	607'657 ¢ -
	Charges for services	•		,	1	•	•	•	ī	•
	Fines and fees	6,211	1,812		1	•	•	79,771	1	79,771
	Investment earnings	282	207	7 2,029	405	7,570	33,237	136,741	9,581	146,322
	Other revenue	•		- 92,830		74,900	59,432	426,799	6,333	433,132
	Total revenues	6,493	2,019	94,859	405	82,470	152,330	908,860	489,573	1,398,433
	Expenditures Current:									
	General government	,		,	ı	•	,	ı	400	400
	Judicial	6.838		1	•	•	•	335 703	)  -	335 703
	Public safety	•		- 90,132	29	52.539	•	142.700	ı	142,700
51	Culture and recreation	ī		1			1	232,103	ı	232,103
	Debt service:							•		-
	Principal retirement	1		1	Ī	•	•	1	340,000	340,000
	Interest	ı		-	•	1	1		139,300	139,300
	Total expenditures	6,838		- 90,132	29	52,539	,	710,506	479,700	1,190,206
	Excess (deficiency) of revenues	í			;					
	over (under) expenditures	(345)	2,019	9 4,727	376	29,931	152,330	198,354	9,873	208,227
	Other Financing Sources (Uses):									
	I ransiers in Transfers out				1 1	1 1		- (249.655)		- (249.655)
	Isurance recoveries	1		1		1	1			
	Net change in fund balances	(345)	2,019	9 4,727	376	29,931	152,330	(51,301)	9,873	(41,428)
	Fund balances - beginning	5.525	2 901	41 482	7 695	130 314	535 030	2 604 426	250 151	7 54 1 1 5 7 5 7 5 7 5 7 5 7 5 7 5 7 5 7 5 7
		2100	2,1		200,1	102,01	000,000	2,034,460,4	200,101	7,0,446,7
	Fund balances - ending	\$ 5,180	\$ 4,920	3 \$ 46,209	\$ 8,071	\$ 162,245	\$ 688,269	\$2,643,125	\$ 260,024	\$ 2,903,149

This page left blank intentionally

Governmental Reporting Section



501 Locust Street P.O. Box 627 Sweetwater, Texas 79556 (325) 236-9552

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Judge and Members of the Commissioners' Court Mitchell County Colorado City, Texas 79512

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Mitchell County, Texas, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's, basic financial statements, and have issued my report thereon dated June 17, 2024.

### Report on Internal Control over Financial Reporting

In planning and performing my audit of the financial statements, I considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, I do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during the audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that were not identified.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of the audit, and accordingly, I do not express such an opinion. The results of my tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2023-001.

### Mitchell County's Response to Finding

Cathrine Willis CPA LIC

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the finding identified in my audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on the response.

### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sweetwater, Texas

June 17, 2024

Schedule of Findings and Responses For the Year Ended December 31, 2023

### I. Summary of the Auditor's Results:

- a. The type of report issued on the general-purpose financial statements of Mitchell County was an unmodified opinion.
- b. There were no significant deficiencies in internal control detected by the audit.
- c. There were no significant deficiencies that were material weaknesses in internal control
- d. The audit disclosed no instances of noncompliance which would be material to the financial statements.
- II. Findings Relating to the Financial Statements Which Are Required To Be Reported in Accordance with Generally Accepted Government Auditing Standards.

### Compliance and Other Matters Finding

2023-001 Criteria: §262.023 of the Texas Local Government Code requires competitive procurement procedures be followed for purchases exceeding \$50,000.

Condition: A vehicle exceeding \$50,000 was purchased with forfeiture funds (article 59) without complying with the competitive bidding rules, the Interlocal Cooperation Act, a Cooperative Purchasing Program, or one of the other alternatives to competitive bidding.

Cause: The County has several special funds that are collected under article 59.06 of the Code of Criminal Procedure. At the time of the purchase of the vehicle, the party acting as the agent of the state over the forfeiture funds believed that competitive bidding was not required by their department and subsequently no bids were obtained nor was a cooperative purchasing program utilized.

Effect: The County is in violation of §262.023 of the Local Government Code as it applies to the purchase of this vehicle.

Recommendation: I recommend that all article 59.06 of the Code of Criminal Procedure forfeiture funds be administered by the commissioners' court in a manner similar to all other County funds. Once the forfeiture funds are deposited into a special fund in the county treasury in compliance with a local agreement between the attorney representing the state and law enforcement agencies, the funds should be budgeted, and expenditure requests approved by the commissioners' court. The commissioners' court should ensure that article 59 is followed in its entirety regarding all forfeiture funds.

Management Response: We agree with the finding and the recommendation as suggested by the auditor.

### MITCHELL COUNTY

### COLORADO CITY, TEXAS 79512

### **Corrective Action Plan**

Mitchell County agrees with the recommendations made by the outside auditor. While we were unaware of the ministerial responsibility the Commissioners' Court had over Chapter 59 funds at the time of this purchase, we will ensure moving forward that all expenditures made with state asset forfeiture funds fully comply with the County Purchasing Act and that all expenditures are allowed under Chapter 59 guidelines.

The County will have each department that collects forfeiture funds prepare budgets and ensure that they follow Mitchell County processes for requisitions and purchases. This should provide significant controls to confirm that transactions have required documentation and are appropriately reviewed prior to processing. Second, policies have already been put in place to ensure that there is proper oversight of state forfeiture expenditures by individuals that are knowledgeable of the program's requirements and that understand which expenditures are permissible. This oversight will be performed by the County Auditor's office. Expenditures from state forfeiture funds will be appropriately reviewed prior to processing by the County Auditor's office.

Anticipated Completion Date: June 24, 2024

Contact: Heidi Harris

County Auditor (325) 728-2196

Summary Schedule of Status of Prior Audit Findings For the Year Ended December 31, 2023

There were no prior audit findings.